Achieving Greater Demand Response in New England: Evolving from Programs to Markets

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What is Demand Response?

Reliability-Based Demand Response:

- Customers reducing their consumption in response to system conditions as determined by the ISO New England system operators.
 - Some demand response resources (like generators) need to be centrally controlled to respond to real-time contingencies.

Price-Responsive Demand:

- Retail customers changing their consumption behavior in response to a financial incentive.
 - Ideally, such incentives should be provided through retail prices.
 - In New England, however, such incentives are provided through ISO-NE administered wholesale market price response programs.



Why is Demand Response Important?

Reliability Benefits:

- Demand response that is centrally controlled provides planning and operational reserves to address system contingencies.
- Demand response can be implemented rapidly; once in place, it can respond quickly to address real-time system needs.

Regional Economic Benefits:

- Existing resources are used more efficiently.
- The need for additional capacity is reduced.
- Price volatility and average prices for all customers are reduced.
- The need for regulatory intervention (e.g., price caps, market monitoring and mitigation) is reduced.
- Retail customers receive services that best meet their needs at lowest cost.



What Limits the Use of Demand Response as a Reliability Resource?

- Availability
 - Can I call on this resource to respond at any time?
- Size of response
 - Is this resource big enough to improve reliability?
- Confidence in response
 - How quickly can DR assets respond?
 - Can DR assets maintain response over time?
 - How direct is the control over the resource?
- Ability to monitor DR asset status in real-time
 - Individual DR assets are small (reliability resources are 2 MW and price resources are 300 kW on average) and disbursed;
 generation-based telemetry may be prohibitively expensive.



What Limits the Development of Price-Responsive Demand?

- Wholesale and Retail Markets are Disconnected!
- Currently, none of the New England States require default service to be priced on a dynamic basis.
- Because retail prices are flat, customers and suppliers are not economically motivated to modify consumption behavior or to install advanced metering and control technology.
- Few suppliers are offering retail rates that are linked to wholesale prices.
- ISO New England has implemented price-response programs because demand response is not fully integrated into wholesale and retail markets.



Demand Response Included ISO-NE Regional System Planning

- Demand-response resources are integrated into New England's Regional System Planning (RSP) process:
 - Reliability-based demand-response is integrated into the RSP as a supply resource (modeled like generation).
 - Reliability-based demand-response resources are dispatchable.
 - Taken into account when determining loss-of-load expectations and installed capacity requirements.
 - Price-responsive demand ("economic demand response") is integrated into the RSP as a reduction in demand.
 - Like energy efficiency, price-responsive demand is taken into account in the load forecast.
 - Load forecasts would have been higher but for energy efficiency and price responsive demand.



Short-Term Goals:

DR programs are a transitional tool

- Programs allow demand-response resources to demonstrate value in different markets (energy, capacity, and reserves) without requiring direct participation in such markets.
 - Avoids certain communication, telemetry, and system infrastructure issues and costs.
 - However, incentive payments for load reductions are "out-of-market" resulting in transfer payments and subsidies.
- Programs provide retail customers with information, training, and education.
 - Customers learn the actions they can take to respond to price or emergency conditions.



Short-Term Solution (ISO Programs):

Reliability-Based Demand Response:

- Real-Time Demand and Profiled Response Programs
 - SWCT "Gap" RFP
 - Winter Supplemental Program
- Demand Response Reserves Pilot (approved 11/29/05)
 - Demonstrate the ability of different types of DR resources to respond to contingencies.
 - Give system operators data and confidence in DR resources.
 - Develop lower-cost, functionally equivalent telemetry.

Price-Responsive Demand:

- Real-Time Price Response Program
- Day-Ahead Load Response Program



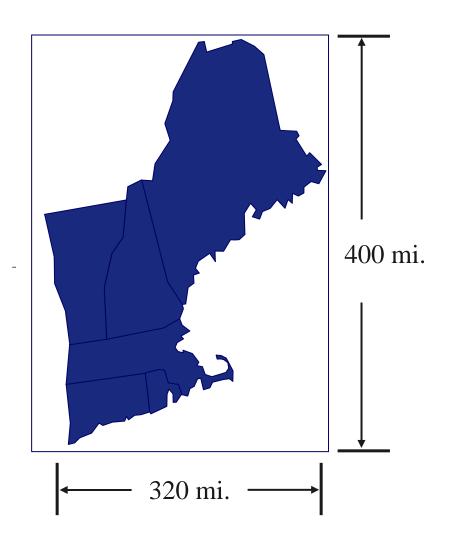
Long-Term Solutions (Market-Based):

- Integrate demand response into wholesale and retail markets
 - To better capture reliability-based demand response:
 - Implement capacity and Ancillary Services Markets so that markets incent investment in demand response.
 - Our experience with the SWCT Gap RFP and Winter Supplemental Program shows that if resources are valued, they will respond to system needs
 - Enable demand response to provide functionally equivalent capacity and reserve products in these markets.
 - To better capture price-responsive demand:
 - Link retail rates to Real-Time and Day-Ahead LMPs and capacity prices i.e., implement dynamic retail pricing.
 - Encourage the States to implement dynamic retail pricing and associated advanced metering, billing systems, and customer education programs.
 - States within the same region ought to coordinate dynamic pricing policies.
 - Phase out ISO-administered price-based programs.



New England's Electric Power System

- 14 million people; 6.5 million households and businesses.
- 350+ generators/power plants
- 8,000+ miles of transmission lines.
- 12 interconnections to neighboring systems.
- 31,000 megawatt total supply.
- ~27,000 megawatts peak demand.
- ISO New England a private, not-forprofit corporation created in 1997 responsible for:
 - Power system reliability
 - Market operations
 - Regional system planning





Demand Response Programs Cumulative Enrollments

